

Message Text

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ACTION SS-30

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O P 021757Z SEP 74

FM AMEMBASSY SAN JOSE

TORUEHC/SECSTATE WASHDC NIACT IMMEDIATE 7963

INFO AMEMBASSY BOGOTA PRIORITY

AMEMBASSY CARACAS PRIORITY

AMEMBASSY BRASILIA PRIORITY

C O N F I D E N T I A L SAN JOSE 3342

EXDIS

E.O. 11652: G

TAGS: PFOR, CO CS, CU, VE

SUBJECT: CUBAN SANCTIONS

REF: STATE 192468

1. I SAW FACIO AT 9:00A.M. TODAY, SEPTEMBER 2, AND REVIEWED WITH HIM THE VIEWS CONTAINED REFTEL. HE HAS NOT YET COMPLETED THE DRAFTS OF DOCUMENTS TO BE PRESENTED TO OAS, BUT WILL DO SO TODAY AND SEND COPIES TO GOV AND GOC TOMORROW. I WILL CABLE COPY HE HAS PROMISED TO ME.

2. ON POINTS RAISED IN REFTEL FACIO HAD FOLLOWING COMMENTS:

(A) HE AGREES THERE SHOULD BE NO SUBSTANTIVE OAS CONSIDERATION OF THE ISSUE UNTIL FORMAL MEETING IN NOVEMBER, WHICH WOULD NOT BE EARLIER THAN NOVEMBER 11. I URGED HIM TO MAKE IT AS LATE AS POSSIBLE TO ALLOW TIME FOR FULL CONSULTATIONS AND I BELIEVE HE WILL TRY TO DO SO (SEE ALSO PARA 3 BELOW).

(B) FACIO ADMITS THAT THERE IS A DESIRE -- WHICH HE SAYS COMES PRIMARILY FROM VENEZUELA AND COLOMBIA -- TO SOFT-PEDAL

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THE RECRIMINATIONS AGAINST CUBA AND TRY TO

AVOID NEW ONES. BUT HE SAYS HIS DRAFT DOCUMENTS WILL MENTION THE 1964 RESOLUTION AND THAT MOREOVER IN HIS SPEECH TO THE OAS HE WILL COVER THE WHOLE HISTORY OF THE CUBAN SANCTIONS AS PART OF THE STATEMENT OF THE COSTA RICAN POSITION.

(C) ACCORDING TO FONMIN, HE TOO PREFERRED HOLDING ACTION TO PERMANENT COUNCIL -- WHICH WAS AFTER ALL HIS PROPOSAL -- BUT THAT VENEZUELA AND COLOMBIA INSISTED ON MFM. HE THINKS THIS POINT IS SETTLED. MOREOVER, HE BELIEVES THAT GIVEN THE THREE COUNTRIES AGREEMENT (WHICH HE EMPHASIZED WAS AT THE PRESIDENTIAL LEVEL) TO TAKE THE APPROACH OUTLINED IN PARAS 3 AND 4 OF SAN JOSE 3339, IT WILL NOW BE ESSENTIAL TO HAVE AN MFM. THE PERMANENT COUNCIL WOULD NECESSARILY BE CONSTRAINED BY THE TERMS OF RESOLUTION I TO MAKE A METICULOUS FINDING AS TO WHETHER OR NOT CUBA IS STILL A "THREAT TO THE PEACE AND SECURITY OF THE HEMISPHERE". THE THREE COUNTRIES CLEARLY WANT TO FINESSE THAT.

(D) FACIO IS STILL CONSIDERING WHETHER TO PROPOSE A "STUDY COMMISSION".

(E) FACIO AGREES THUP THERE SHOULD BE FULL CONSULTATIONS BEFORE RESOLUTIONS ARE PRESENTED FORMALLY TO OAS PERMANENT COUNCIL LATER THIS MONTH. FOR THIS REASON HE NOW FORESEES SLIPPAGE IN MEETING OF COUNCIL BEYOND SEPTEMBER 16, AND EXPECTS TO UNDERTAKE SOME CONSULTATIONS HIMSELF IN WASHINGTON AND PERHAPS NEW YORK PRIOR TO MEETING. (HE WOULD WELCOME CHANCE TO SEE SECRETARY KISSINGER ON OR ABOUT SEPTEMBER 16 IF THAT IS POSSIBLE.) DEPARTMENT SHOULD UNDERSTAND, HOWEVER, THAT SPONSORS PLAN TO ATTACH DRAFT RESOLUTION TO THEIR CALL FOR PERMANENT COUNCIL MEETING WHICH MAY YET BE SUBMITTED THIS WEEK. THIS WILL ALLOW TIME FOR DISTRIBUTION TO ALL OAS MEMBERS BY THE SECRETARIAT.

3. COMMENT.ISLIPPAGE OF PERMANENT COUNCIL MEETING SHOULD FACILITATE DELAY IN MFM UNTIL LATER IN NOVEMBER.
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I AGAIN EMPHASIZED OUR DESIRE FOR SUCH DELAY. WITH

RESPECT TO MFM ITSELF, I BELIEVE OUR ONLY REMAINING HOPE TO HEAD THEM OFF WOULD LIE IN CARACAS AND BOGOTA. I HAD A BRIEF OPPORTUNITY TO SEE PRESIDENT ODUBER THIS MORNING ON OTHER BUSINESS, AND AM SATISFIED THAT HE IS COMMITTED TO THE MAIN OUTLINES OF THE THREE-COUNTRY PROPOSAL ON CUBA. TO REBUT IT, WE WILL HAVE TO ATTACK

THE LOGIC OR THE PREMISES OF PARA 2 (C) ABOVE AND RE-
TURN TO SOMETHING CLOSER TO FACIO'S EARLIER PROPOSAL.

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